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Memorandum Date: May 9, 2007 Board Order Date: May 23, 2007

TO:

**Board of County Commissioners** 

**DEPARTMENT:** 

CAO/Community & Economic Development

PRESENTED BY:

Mike McKenzie-Bahr, Community and Economic

**Development Coordinator** 

**AGENDA ITEM TITLE:** ORDER/IN THE MATTER OF IN THE MATTER OF ISSUANCE OF INDUSTRIAL DEVELOPMENT REVENUE BONDS BY THE STATE OF OREGON TO SWANSON GROUP, INC., AND SWANSON GROUP MFG LLC

## I. <u>MOTION</u>

Move to send a letter to the state in support of issuance of industrial development revenue bonds to support the expansion of Swanson group and find that the project the project complies with local zoning and land use planning requirements.

# II. AGENDA ITEM SUMMARY

Swanson Group, Inc. is requesting that the State of Oregon issue Industrial Development Revenue Bonds (IDB) in an amount not to exceed \$6.5 million for the acquisition and installation of equipment and construction of an addition to their Swanson-Superior, LLC sawmill in Noti. This mill produces dimension lumber – green Douglas Fir in 2 x4, 2x6, 2x8, & 2x10, in lengths of six to 24 feet. The company proposes to create five new jobs with this expansion.

The Lane Metro Partnership is assisting the State of Oregon with Swanson Group's request for financing through the industrial development revenue bond program (express bond).

G E Capital Public Finance is the private lender. They are hoping to close this bond prior to June 30, 2007, which is a pretty quick turn-around time.

The State's Finance Committee has given approval for the Resolution for Project Eligibility and Declaration of Intent, but it is contingent upon a resolution from Lane County and receipt of evidence that the project is consistent with local land use planning.

This agenda item includes a resolution of support from Lane County and a letter from the County stating that the project complies with local zoning and land use planning requirements and / or that it is permitted under the Lane County Community and Economic Development Plan.

This agenda item does not require any financial commitment by Lane County.

## III. BACKGROUND/IMPLICATIONS OF ACTION

#### A. <u>Board Action and Other History</u>

Swanson Group, Inc. is seeking the issuance of Industrial Development Revenue Bonds (IDB) in an amount not to exceed \$6.5 million to expand their operations in Noti.

The project includes the construction of a 12,000 sq.ft. building addition, and the purchase and installation of production equipment:

- 1) A vertical twin resaw system;
- 2) A combination gang, flitch edger;
- 3) An overhead conveyance system;
- 4) A new trimmer scanner and lug transfer system;
- 5) Electrical power system upgrade;
- 6) Filing (saw file room) room addition and equipment; and.
- 7) Modification to the chip-n-saw.

Industrial Development Revenue Bonds are tax-exempt bonds issued by the State of Oregon on behalf of qualified businesses. The bonds finance job creation and business growth of Oregon traded-sector, value-added manufacturers and processors, by providing long-term debt financing for land, buildings and other fixed assets at a rate below prime. The bonds, through affordable interest rates and tax-exempt status, lower capital expenses to help manufacturers grow. The bonds are available to manufacturers, processors, exempt facilities (e.g., docks or solid waste facilities) and non-profits. All projects financed by the program must provide economic benefits for the state.

#### B. Policy Issues

Does the Board of Commissioner want to support efforts of a local company to expand through the use of state public financing?

### C. Board Goals

The approval of the Revenue Bonds by the State will enable this project to meet the following board goals:

- Work for a strong regional economy to expand the number of family-wage jobs available in Lane County.
- Contribute to appropriate community development in the areas of transportation and telecommunications infrastructure, housing, growth management, and land development.

### D. <u>Financial and/or Resource Considerations</u>

This agenda item does not require any financial commitment by Lane County.

#### E. Analysis

The project meets several local goals – job creation in rural areas of the County and expansion of the natural resources cluster. It also meets perfectly the criteria for the issuance of the bonds, as determined by the State's Finance Committee.

Since the site is already an operating mill, expansion of the businesses also seems to comply with local zoning and land use planning requirements. (The Board will be presented with a definitive answer regarding zoning and land use compliance during this agenda item).

#### F. Alternatives/Options

- 1. The Board of Commissioners can adopt the order.
- 2. The Board of Commissioners could request more information and delay action until that information is provided.
- 3. The Board of Commissioners can reject the request to adopt the attached order.

#### IV. TIMING/IMPLEMENTATION

Upon Board action, the attached resolution would be sent to the State so they can act on Swanson's request by the June 30 bond closing timeline.

### V. <u>RECOMMENDATION</u>

Lane Metro Partnership and the County Community Development Coordinator recommend adoption of the resolution and the sending of a letter in support of the project.

### VI. FOLLOW-UP

The County Community Development Coordinator will work with the Lane Metro Partnership to ensure that all documents are supplied to the state in a timely manner. The outcome of the bond procedure will be reported back to Board members.

### VII. ATTACHMENTS

Board Order Letter of Support Aireal photograph of project area RLID Detailed Property Report Land Use Compatibility Statement IN THE BOARD OF COUNTY COMMISSIONERS, LANE COUNTY, OREGON

ORDER NO.	ORDER/IN THE MATTER OF IN THE MATTER OF ISSUANCE OF INDUSTRIAL DEVELOPMENT REVENUE BONDS BY THE STATE OF OREGON TO SWANSON GROUP, INC. AND SWANSON GROUP MFG. LLC.
	) ) )

WHEREAS, the Lane County Board of Commissioners finds that an addition to the existing sawmill within Noti in Lane County, the construction of such and the acquisition and installation of equipment by Swanson Group, Inc. and Swanson Group Mfg LLC would foster the economic growth and legislative policy as set forth in ORS 285B.320, and

WHEREAS, the board finds that the Swanson Group, Inc., and Swanson Group Mfg LLC or a Related Entity project is consistent with the comprehensive plan acknowledged by the Land Conservation and Development Commission pursuant to ORS chapter 197, and

WHEREAS, the Board finds that the project complies with the provisions of the Lane County Community and Economic Development Plan, and

WHEREAS, ORS 285B.332 requires, before the issuance of revenue bonds by the State of Oregon, that the governing body of the County endorse the project, and

WHEREAS, the Board finds that the an addition to the existing sawmill within Noti in Lane County, the construction of such and the acquisition and installation of equipment by Swanson Group, Inc., and Swanson Group Mfg LLC of Lane County would be in the best interests of the citizens of Lane County,

#### IT IS HEREBY RESOLVED:

- 1. That Lane County requests the Oregon Economic & Community Development Commission and the State of Oregon to assist in the financing of the project within Noti in Lane County, through the issuance of revenue bonds as provided by ORS 285B.320 to ORS 285B.371.
- 2. That the Chairman of the Lane County Board of Commissioners be authorized to sign and act for the Board in any future action necessary by Lane County to promote the project.

Signed this 23rd day of May, 2007.

Faye Stewart , Chair Lane County Board of Commissioners

APPROVED AS TO FORM

DEDICE ( \$1.50/ L COUNCE)

1

May 23, 2007

Finance Committee for the Oregon Economic and Community Development Commission c/o Gary Ross, Business Finance Officer Oregon Economic and Community Development Dept 775 Summer Street NE, Suite 200 Salem, OR 97301-1280

RE: Swanson Group, Inc. and Swanson Group MFG LLC

Dear Mr. Ross:

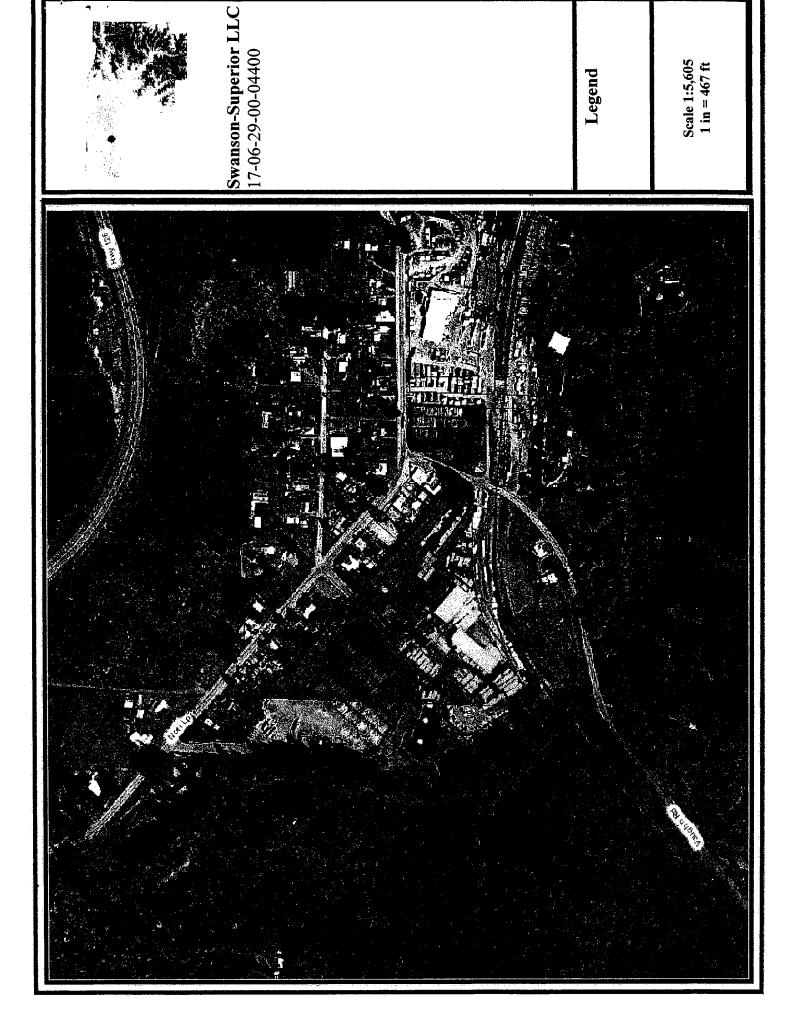
We are writing in regard to the Swanson project which is proposed to be funded with Industrial Development Bonds issued by the State of Oregon.

This is an important project for Lane County which was born of timber and agriculture. Today, lumber, wood and paper products remain the largest manufacturing cluster in Lane County. The benefits to be derived from the "Swanson" project go beyond support of a major employer and industry cluster; it includes higher property tax valuation, increased efficiency and productivity that will retain the current workforce during a down turn in market conditions and provide for an increase in the current workforce by five employees.

The Lane County Board of Commissioners supports the "Swanson" request for the State of Oregon to issue Industrial Development Revenue Bonds in an amount not to exceed \$6.5 million for the acquisition and installation of equipment and construction of an addition to their Swanson-Superior sawmill in Noti, Lane County, Oregon.

Sincerely,

Faye Stewart, Chair Lane County Board of Commissioners



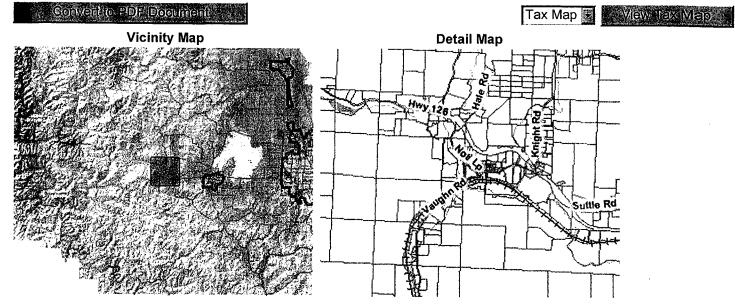
## LANE COUNTY REGIONAL LAND INFORMATION DATABASE

Site Address: 22476 FIR ST

Map & Tax Lot #: 17-06-29-30-04400

A & T Account #: 0517498

Special Interest Code:



Site Address State Plane Coordinates

Y-Coord: 885201

X-Coord: 4145697

NOTI

**Site Address Information** 

House Suffix Predir. Street Name PostDir. Street Type Unit Type Unit

22476 **FIR** ST

Mailing City State Zip Code Zip+4 Carrier Route

OR 97461

Create Date: 1986-07-02 **Update Date:** 

Land Use Land use information has not been field verified.

Code: Description: Land Use Code and Description:

2421 SAWMILLS & PLANNING MILLS, GENERAL / MFG Use Code and Description: **INDUSTRIAL** 

Please verify zoning information with local jurisdiction. Lane County overlay zones are not currently shown in Zoning

Code: Description:

Zoning Jurisdiction: LC LANE COUNTY

Parent Zone 1: RI **RURAL INDUSTRIAL** 

**Boundary Information** Please verify boundary information with local jurisdiction.

Incorporated City Limits: **Urban Growth Boundary:** 

General

Fire Protection Providers: LDF

**LANE COUNTY FD #1** 

Node: Ν

Plan Designation: Display Current Metro Plan Map

1

2000 Census Tract: 0902

2000 Block Group: Year Annexed:

Annexation #: Approximate Acreage: 13.16

Approximate Square Footage: 573.250

**Environmental Findings** Please verify environmental information with local jurisdiction.

Metro Flood Hazards:

Metro Wetlands:

**FEMA Flood Hazard Zones** 

Note: Some parcels may extend onto adjacent FIRM maps. Registration between parcel boundaries and flood hazard zones is approximate. Community numbers are based on the current city limits and may not reflect

boundaries at the date of map publication. Consult FIRM maps or appropriate authority.

FIRM Map Number:

Community Number:

Post - FIRM Date:

Panel Printed? (Y/N):

41039C1075F

415591

1985-12-18

Code:

Α

Description:

Areas of 100-year flood, no base flood elevations determined.

X

Areas determined to be outside of 500-year flood.

Soils

Soil Map Unit Number:

Soil Type Description:

**NEWBERG LOAM** 

Percentage of Tax Lot:

128B 96

**VENETA LOAM, 0 TO 7 PERCENT SLOPES** 

93 7

Schools

Code:

Name:

District:

28J

**FERN RIDGE** 

Elementary School:

Middle School:

High School:

**Service Districts** 

LTD Service Area: LTD Ride Source:

Ambulance District:

WC Area: WEST/CENTRAL

Provider: EUGENE FIRE & EMS

WEST

Soil Water Conservation District:

**EAST LANE** 

Soil Water Conservation District Zone:

0

**Political Districts** 

**Election Precinct:** 

100080

County Commissioner District:

WILLIAM FLEENOR

State Representative District:

State Representative Name:

County Commissioner:

**JEAN COWAN** 

City Council Ward:

City Councilor Name:

State Senate District:

5

State Senator:

**JOANNE VERGER** 

LCC Board Zones:

1

**EWEB Commissioner District:** 

Lane County Assessor's Office | Account Number: 0517498 | Map & Tax Lot: 17-06-29-30-04400

**Property Owner** 

Owner1 Name: SWANSON-SUPERIOR LLC

Owner Address: PO BOX 459

City

State **OREGON**  Country

Zip Code

NOTI

**UNITED STATES** 

97461

**Taxpayer** 

Taxpayer Name: SWANSON-SUPERIOR LLC

Taxpayer Address: PO BOX 459

Country

Zip Code

City **NOTI** 

State **OREGON** 

**UNITED STATES** 

97461

**Property Legal Description** 

Township: 17

Range: 06

Section: 29

Quarter: 30

Subdivision Type:

Subdivision Name:

Division/Phase:

Lot/Tract/Unit Number: TL 04400

Subdivision Number: Recording Number:

### **Property Value and Taxes**

	Land Value	Improvement Value	Total Value	
	Real Market	Real Market	Real Market	Assessed
2006	413,750	9,675,070	10,088,820	10,088,820
2005	306,480	8,072,380	8,378,860	8,378,860
2004	268,840	6,433,760	6,702,600	6,702,600
2003	289,070	5,267,760	5,556,830	5,556,830
2002	270,790	5,188,960	5,459,750	5,459,750
2001	. 291,170	2,847,710	3,138,880	3,138,880
2000	259,970	4,754,130	5,014,100	5,014,100
1999	262,600	4,672,000	4,934,600	4,934,600
1998	262,600	4,244,380	4,506,980	4,506,980
1997	238,730	4,200,000	4,438,730	4,438,730
1996	186,510	2,610,720	2,797,230	2,797,230
1995	166,530	2,692,680	2,859,210	2,859,210
	10,088,820	0	0	
	Taxable Value	Exemption Amount Regular (EAR)	Frozen Assessed Value (FZNPU)	
	Tax	Tax (See Explanation of Tax)		
	20	115,938.70		
	יור	07.000.00		

lax Year	Tax (See Explanation
2006	115,938.70
2005	97,969.82
2004	77,844.00
2003	65,644.50
2002	64,285.83
2001	36,781.71
2000	58,790.33
1999	57,538.92
1998	50,964.93
1997	40,333.41
1996	25,251.16
1995	25,696.29

### **Explanation of Tax**

The tax shown is the amount certified in October, unless a value change has been processed on the property. Value changes typically occur as a result of appeals, clerical errors and omitted property. The owner either initiates the change, as in the case of appeals, or is notified by the department, in the case of clerical errors and omitted property. The amount shown is the full amount of tax for the year indicated and does not include any discounts offered, payments made, interest owing, or previous years owing.

#### **Account Status**

- Active for the 2006 Tax Year
- New Account Scheduled to be 0 Active for the 2007 Tax Year
- Locally Assessed
- $\circ$ Pending Seg/Merge
- Pending Value Change 0
- O Delinquency
- 0 Delayed Foreclosure
- $\circ$ Bankruptcy
- $\circ$ Code Split Indicator

Remarks:

Special Assessment Program (if applicable)

Code:

Description:

**General Information** 

**Property Class:** 

301

INDUSTRIAL, IMPROVED

Statistical Class:

721 90501 SAWMILL AND CHIPPING PLANTS

Neighborhood Code:

Property Use Type:

RP

Account Type: Category:

**DOR INDUSTRIAL - LAND & IMPROVEMENTS** 

Mortgage Company Name:

Total Acreage for this Account:

12.94

Fire Acres:

Tax Code Area (Levy Code): 02817 Lane County Assessment and Taxation 2006-2007 Billing Rates

**EMERALD PEOPLES UTILITY DISTRICT** 

FERN RIDGE LIBRARY DISTRICT

FERN RIDGE SCHOOL DISTRICT 28J

LANE COMMUNITY COLLEGE

LANE COUNTY

LANE COUNTY FIRE DISTRICT #1

LANE EDUCATION SERVICE DISTRICT

**Sales Information** 

Sales Date:

Sales Price:

Grantor:

Grantee:

Instrument

Analysis Code: Mult Acct?:

09-27-2002

**SWANSON GROUP** INC

**SWANSON-SUPERIOR LLC 2002-75414** 

8

Y

**Manufactured Structures** 

Search Results | New Property Search | Applications Menu



LANE

LAND MANAGEMENT DIVISION 125 EAST 8<sup>TH</sup> AVENUE EUGENE, OREGON 97401

PHONE: 541-682-3823 FAX: 541-682-3947

**DATE: 15 May 2007** 

TO: Michael McKenzie-Bahr

**Community and Economic Development Coordinator** 

FROM: Kent Howe, Planning Director

RE: Land Use Compatibility for Proposed Saw Mill on Swanson-Superior Property

Map 17-06-29-30 tax lot 4400

The referenced 13 acre property is zoned (RI) Rural Industrial. In the Rural Industrial zone, use of the property as a sawmill is allowed pursuant to Lane Code 16.292(3)(a). Uses that are allowed in the applicable zones pursuant to Lane Code Chapter 16 are consistent with the Lane County Rural Comprehensive Plan which has been acknowledged by the Land Conservation and Development Commission.